

On the diversity of nutrient regulations found worldwide: How do they compare?

Workshop at the
Nutrient Recovery
and Management
Conference

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Outline

- Principles
- Compliance testing
- Standards
- Discussion
- Conclusions

Principles

- A WWTP effluent standard reflects the requirements in terms of:
 - Quantity
 - Qualityto meet the water quality objectives of a receiving water

B.N. Jacobsen & T. Warn (1999) European Water Management, 6, 25-39

3

Principles

- Standards are expressed as:
 - Effluent concentrations (mg/L)
 - Effluent mass loads (kg/d)
 - Treatment efficiency (% reduction)
 - Treatment technology (primary/secondary/tertiary)

4

Principles

- Standard setting is based on:
 - Environmental Impact Assessment
 - Specific location
 - Regional/National scale
 - Best available technologies not entailing excessive costs (BATNEEC)
This is not (yet) considering:
 - sustainability/energy/resource use
 - handling of residual products (sludge, GHG)

5

Principles

- Also, standard has to be:
 - Well defined (to minimise discussions)
 - Easily understood by:
 - Environmental authorities
 - Dischargers
 - Operational, i.e. easy compliance testing
 - Minimising risk of false compliance failure (due to sampling variability)

6

Principles

- Compliance assessment = evaluation of whether a given WWTP effluent meets the criteria defined in the effluent standard
- Includes:
 - Limit values of the standard
 - Specification of the methods for
 - Sampling (grab, composite)
 - Analysis (APHA, DIN, CEN, ...)
 - Assessment of the data (e.g. rejection, statistics)

7

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8

Compliance testing

- Historical, country-specific
- Sampling procedures
- Analytical methods
- Data exclusion approaches
- Compliance assessment methods

9

Compliance testing: Sampling

- Number of samples per year:
 - 4, 12, 24, 26, 48, 52, 104, 365, continuous
 - Sampling interval: 6 days (Australia, weekend effect)
- Grab sampling (during daytime ...)
- Composite sampling (time or flow proportional)
 - 24-hour / 7-day composite samples (Norway, Sweden)
 - Since flow and concentration are synchronised result is higher for flow- than for time-proportional
- Grab = 15% higher than composite (FWR, 1994)



10

Compliance testing: Analysis



- National methods (EWPCA, 1997)

Code	Country	COD	BOD	Total N	Total P	Susp.Solids
EU	European Union	Potassium dichromate	ATU modified	Mol. Abs.Spectrom.	Mol. Abs. Spectrom.	0.45 µm filter or centrifug.
A	Austria	M 6265	M 6277	DIN 38409-H27	M 6237	DIN 38409-H2
B-Flan	Belgium	NBN T91-201	NBN 407	NBN T91-255	NBN 682	38405-H2-3
B-Wal	Belgium	NF T90-101	NF T90-103	CEN 25663	CEN 1185 (draft)	CEN 870 (draft)
CH	Switzerland	DIN 38409-H41	DIN 38409-H51	DIN 38409-H27	DIN 38405-D11-4	DIN-38409-H2-3
D	Germany	DIN 38409-H41	DIN 38409-H51	DIN 38409-H27	DIN 38405-D11-4	DIN-38409-H2-3
DK	Denmark	DS 217	DS/R 254	DS 221 / DS 242	DS 292	DS 207
E	Spain	Standard Methods	Standard Methods	Standard Methods	Standard Methods	Standard Methods
EST	Estonia	SS 028142	SS 028143-BOD7	SS 028131	SFS 3026	SFS 3037
F	France	NFT 90101	NFT 90103	NFT 90110	NFT 90023	NFT 90105
FIN	Finland	SFS 5504	SFS 5508	SFS 3031/SFS 5505	SFS 3026	SFS 3037
HR	Croatia	Standard Methods	Standard Methods	Standard Methods	Standard Methods	Standard Methods
I	Italy	IRSA-CNR 5110	IRSA-CNR 5100	4010+4020+4030+5030	IRSA-CNR 4090	IRSA-CNR 2050
IR	Ireland	Standard Methods	Standard Methods	Standard Methods	Standard Methods	Standard Methods
L	Luxembourg	DIN 38409-H41	DIN 38409-H51	-	DIN 38405-D11	DIN-38409-H2-3
N	Norway	NS 4748	NS 4758	NS 4743	NS 4725	NS 4733
NL	Netherlands	NEN 6633	NEN 6634	CEN 25663 / NEN 6652	NEN 6663	NEN 6621
P	Portugal	Standard Methods	Standard Methods	Standard Methods	Standard Methods	Standard Methods
RUS	Russian Federation	Russian standards	Russian standards	Russian standards	Russian standards	Russian standards
S	Sweden	SS 028142	SS 028143-2.BOD7	SS 028131 / 028101	S8028127-2	SS 028112-3
SK	Slovakia	SK STN 830540	SK STN 830540	SK STN 830540	SK STN 830540	SK STN 830540
UK	United Kingdom	SCA	SCA	SCA	SCA	SCA

Compliance testing: Analysis



- National methods
- Not easy to change (tradition, lab equipment)

Examples:

- BOD₅ vs BOD₇ (conversion factor: BOD₅=0.85 BOD₇)
- Suspended solids to be measured on 0.45 µm MF, but often glass filters (with larger pore size) are used
- Conclusion:
 - More exception than rule that the same analytical methods are used
 - Not studied whether it affects the results significantly

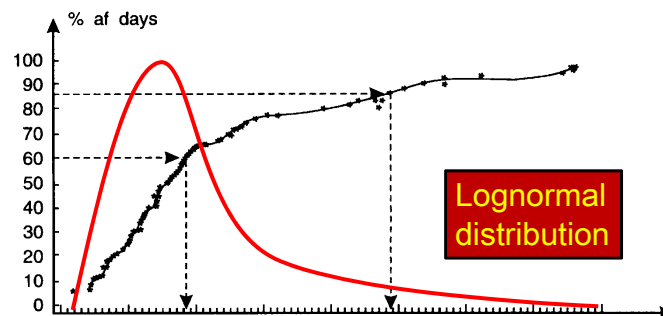
Compliance testing: Data exclusion

- “*Extreme values for water quality shall not be taken into consideration when they are the result of unusual conditions such as those due to heavy rain*” (EU UWWT Directive, Annex I, D.5)
- Problem: No definition of “unusual”
- If no exclusion allowed => stricter regulation
- Not problem if regulation is based on percentiles

13

Compliance testing: Assessment

- Six categories (Wenzel & Bangsbo, 1991)
 - 1) Each sample should comply



14

Compliance testing: Assessment

- Six categories (Wenzel & Bangsbo, 1991)
 - 1) Each sample
 - 2) A certain % of the samples (e.g. 95%)
 - 3) A variable number of samples
(depending on number of samples taken)

15

Compliance testing: Assessment

- EU UWWT Directive, Annex 1, 90th %ile

Samples/yr	exceedances	Samples/yr	exceedances
4- 7	1	172-187	14
8- 16	2	188-203	15
17- 28	3	204-219	16
29- 40	4	220-235	17
41- 53	5	236-251	18
54- 67	6	252-268	19
68- 81	7	269-284	20
82- 95	8	285-300	21
96-110	9	301-317	22
111-125	10	318-334	23
126-140	11	335-350	24
141-155	12	351-365	25
156-171	13		

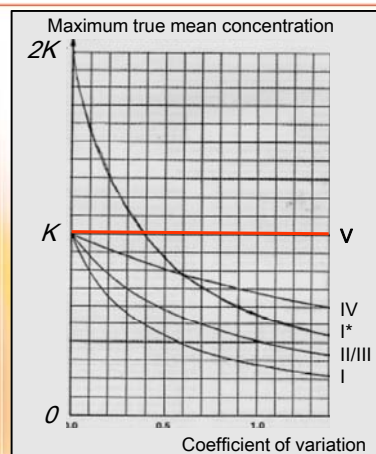
16

Compliance testing: Assessment

- Six categories (Wenzel & Bangsbo, 1991)
 - 1) Each sample
 - 2) A certain % of the samples (e.g. 95%)
 - 3) A variable number of samples (depending on number of samples taken)
 - 4) The average of the samples
 - 5) The average of the samples + standard deviation
 - 6) The average percentage of pollution reduction
- How do they compare? e.g. 1) is most stringent

17

Compliance testing: Assessment



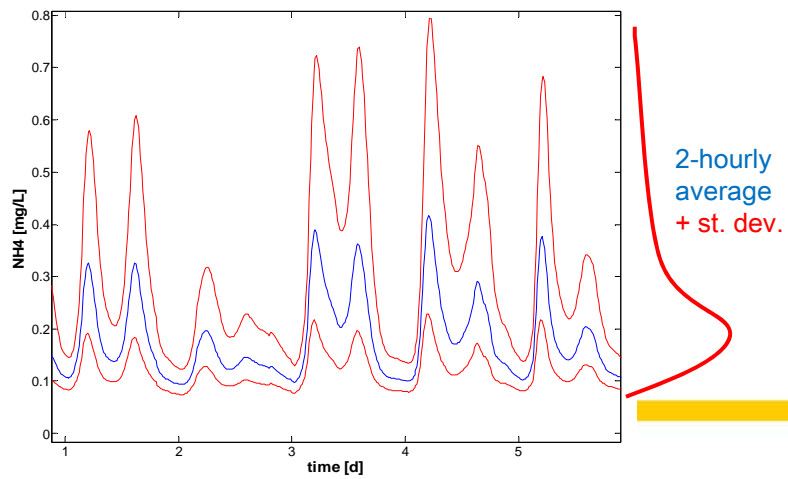
- Translation key between assessment methods for the same standard K
- Maximum true mean effluent concentration
- Assumptions:
 - 12 samples/year
 - Normal distributions of errors
 - 95% confidence that WWTP has truly failed
 - All methods are the same

Jacobsen & Warn (1999)

18

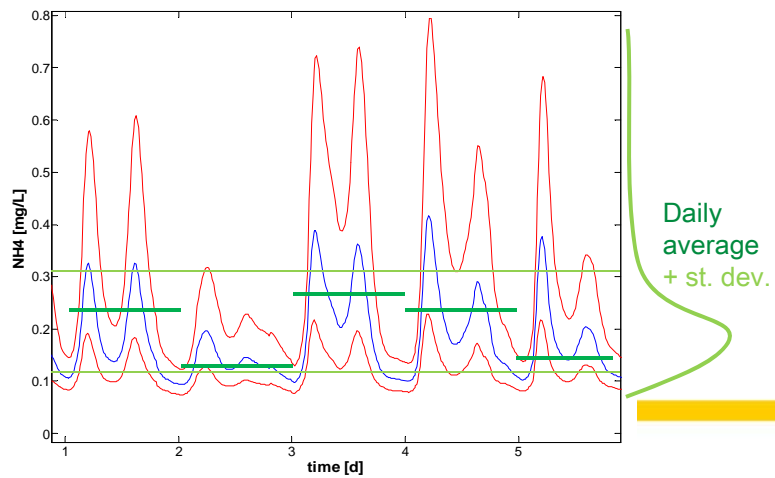
Compliance testing: Assessment

- Coefficient of variation also depends on sampling rate



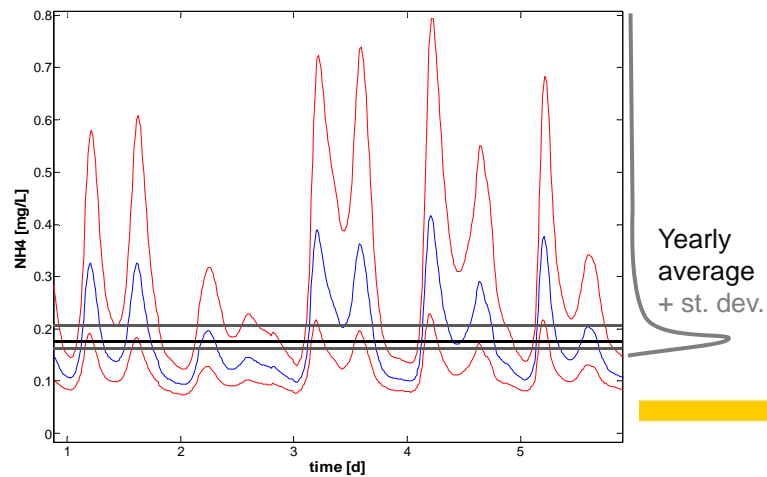
Compliance testing: Assessment

- Coefficient of variation also depends on sampling rate



Compliance testing: Assessment

- Coefficient of variation also depends on sampling rate



Outline

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Standards: Questionnaire

- Questionnaire (32 of my friends - 18 countries)
- Response from 16 of my friends - 12 countries
- Questions:
 - What variables are considered
 - What limit values are used
 - What compliance assessment method is applied
 - Where do these regulations originate from

23

Standards: Questionnaire

- | | |
|-------------------------------------|---|
| ▪ Australia
(Jurg Keller) | ▪ South-Korea
(Dae Sung Lee) |
| ▪ Brazil
(Marcos von Sperling) | ▪ Slovenia
(Darko Vrecko, Meta Levstek) |
| ▪ China
(Guo Yaping, Yongmei Li) | ▪ South-Africa
(Philip Raj, Chris Brouckaert) |
| ▪ Ecuador
(David Matamoros) | ▪ Sweden
(Doug Lumley) |
| ▪ Egypt
(Usama Zaher) | ▪ Switzerland
(Marc Neumann) |
| ▪ Germany
(Frank Blumensaat) | ▪ UK (Jeremy Dudley,
Bob Crabtree, Ed Bramley) |

24

Standards: Australia

- **Standards**
 - P_{tot} : 0.07 - 2 mg P/L
 - N_{tot} : 3-10 mg N/L
 - NH_4 : 5 mgN/L
- **Compliance testing**
 - P_{tot} : 50 %ile
 - N_{tot} : 50 %ile
 - NH_4 : 50 %ile
 - 6 day sampling interval
- **Origin:**
 - Sensitivity analysis (Great Barrier Reef)
 - Load-based limits
- **Comments:**
 - Standards depend very much on location
 - Ocean outfalls

25

Standards: Brazil

- **Standards**
 - N_{tot} : 1.27 mgN/L (lentic)
 - N_{tot} : 2.18 mgN/L (lotic)
 - NH_4 : 20 mgN/L
- **Compliance testing**
 - Not specified
- **Origin:**
 - Water use classes
 - Receiving water standards translated into discharge standards on the basis of reference flow (e.g. Q90)
- **Comments:**
 - Industry is easier to make compliant than municipalities

26

Standards: China

- Standards
 - P_{tot} : 0.5 mgP/L
 - N_{tot} : 15 mgN/L
 - NH_4 : 5 mgN/L
- Compliance testing
 - Not specified
- Origin:
 - Water usage of the receiving body
 - Negotiations municipality - EPA
- Comments:

27

Standards: Ecuador

- Standards
 - P_{tot} : 10 mgP/L
 - NO_x : 10 mgN/L
 - TKN: 15 mgN/L
- Compliance testing
 - Not specified
- Origin:
 - Environmental Law (2000) – Technical Guidance not ready
- Comments:

28

Standards: Egypt

- Standards
 - PO₄: 5 mgPO₄/L
 - NO₃: 40 mgNO₃/L
- Compliance testing
 - Average daily composite
 - 90-95%ile
- Origin:
 - Environmental Protection Law No. 4
 - Only for marine outlets
- Comments:
 - Most WWTP discharge into agricultural drains for fertilization

29

Standards: Germany

- Standards
 - P_{tot}: 1-2 mgP/L
 - NH₄: 10 mgN/L
 - N_{tot}: 13-18 mgN/L
- Compliance testing
 - 2 hr composite sample
 - 4 out of 5 must comply
 - Outlier not more than 2xK
 - NH₄-standard:
 - Not if Temp < 12 °C
 - Only from 1 MAY - 31 OCT
- Origin:
 - EU UWWT Directive
- Comments:

30

Standards: Luxembourg

- Standards
 - P_{tot} : 1-2 mgP/L (80% removal)
 - N_{tot} : 10-15 mgP/L (70-80% removal)
- Compliance testing
 - 24 samples/yr
 - 24 hr flow composite
- Origin:
 - EU UWWT Directive
- Comments:

31

Standards: Slovenia - Ljubljana

- Standards
 - P_{tot} : 1 mgP/L
 - N_{tot} : 20 mgN/L
 - NH_4 : 5 mgN/L
- Compliance testing
 - 24 samples/yr
 - 24 hr flow composite
 - 20% of the results can be over the limits
- Origin:
 - EU UWWT Directive
 - Depends on location (sensitive area or not)
- Comments:

32

Standards: South-Africa

- Standards
 - PO₄: 1 – 10 mgP/L
 - NH₄: 2 – 6 mgN/L
 - NO_x: 1.5 – 15 mgN/L
(Sensitive – Non-sensitive)
- Compliance testing
 - Grab sampling
 - Monthly (municipal)
 - Weekly (industrial)
- Origin:
 - “What would the discharge quality have to be to meet the Water Quality Guidance for specific water users downstream the discharge”
- Comments:
 - Before: “What would the quality have to be if the discharge was the only flow in the river”

33

Standards: South-Korea

- Standards
 - P_{tot}: 2 - 8 mgP/L
 - N_{tot}: 20 – 60 mgN/L
(Less strict DEC-FEB)
- Compliance testing
 - Flow proportional samples
 - Weekly required
- Origin:
 - Sewerage act,
based on loading of the
receiving water body
- Comments:
 - 365 samples taken!

34

Standards: Sweden - Gothenburg

- **Standards**
 - P_{tot} : 0.4 mgP/L
 - P_{tot} : 0.3 mgP/L
 - N_{tot} : 10 mgN/L
- **Origin:**
 - Tailored to local recipient
 - Inland waters: P-limit
 - Coastal waters: N-limit
 - Local county decides on permits
- **Compliance testing**
 - P_{tot} : yearly average
 - P_{tot} : 3-month average for MAR-MAY / JUN-AUG
 - N_{tot} : yearly average
 - Daily flow proportional into weekly composite
 - No exceedance permitted
- **Comments:**
 - P-limit since 1960s
 - Here: EU sensitive areas

35

Standards: Switzerland - Berne

- **Standards**
 - P_{tot} : 0.5 mgP/L
 - NH_4 : 2 mgN/L
 - N_{tot} : 15 mgN/L
 - NO_2 : 0.3 mgN/L
- **Origin:**
 - Swiss National Law (Based on EU WFD)
 - Canton law
- **Compliance testing**
 - P_{tot} : yearly av.
 - NH_4 : 90%ile
 - 24h volume prop.
 - Random weekday
 - Nr of samples: 12-24/yr
- **Comments:**
 - Effluent load fees (COD , NH_4 , NO_3 , P_{tot}) (used for upgrade investment)

36

Standards: UK – Yorkshire Water

- Standards
 - NH_4 : 5 mgN/L
 - For EU sensitive areas
 - NO_3 : 50 mg NO_3 /L (WHO)
 - PO_4 : 1-2 mgP/L
- Compliance testing
 - N_{tot} :
 - 95%ile compliance
 - Grab samples
 - 12 to 365 samples/yr
- Origin:
 - EU UWWT/Habitats/Fresh Water Fish/WFD directives
 - MC SIMCAT WQ simulations of recipient to set standard
- Comments:
 - Prosecution only if there has been a resulting WQ deterioration

37

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38

Discussion: Standards comparison

- Direct comparison between effluent standards can be very misleading due to differences in:
 - Sampling methods
 - Analytical methods
 - Compliance assessment
- All these elements should be in the standard
- Theoretical study shows one can compensate by adjustments based on statistical analysis
- Assumptions must be checked! (Further work needed)
- Data exclusion policy: needs definition

39

Discussion: Standards comparison

- What are standards for?
- Reminder: A WWTP effluent standard reflects the requirements in terms of:
 - Quantity
 - Qualityto meet the water quality objectives of a receiving water

40

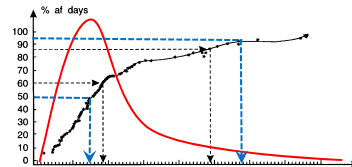
Discussion: Standards comparison

- What are standards for?
- Should we regulate average (e.g. yearly av.) or extreme values (%iles of daily values)?
 - Extremes for:
 - Oxygen
 - Hygiene
 - Aesthetics
 - Average for:
 - Eutrophication
 - Bioaccumulation

41

Discussion: Standards comparison

- “No exceedance” or “percentile” standards?
 - No exceedance: easy to administer
 - There is always a risk to fail to comply
 - The more you monitor, the higher the risk of failing = counter-productive!
 - Statistical analysis has become feasible at the plant
 - Proposal:
 - Long-term effects: 50 %ile
 - Short-term effects: 95 %ile



42

Discussion: Standards comparison

▪ Standards:

- P_{tot} : 0.07 – 10 mgP/L (developing/developed nations)
(sensitive/non-sensitive areas)
- N_{tot} : 3 – 60 mgN/L
- NH_4 : 2 – 20 mgN/L
- NO_x : 1.5 – 15 mgN/L
- NO_2 : 0.3 mgN/L (Switzerland)

43

Discussion: Standards comparison

▪ Origin:

- Sensitive versus non-sensitive areas
- Based on water quality uses *QBEL*
 - WQ simulations
 - Dilution with reference flow (Q90)
- Best available technologies *TBEL*
- National law, local permitting body
- Negotiations between discharger – local body
- EU UWWT directive

44

Discussion: Standards comparison

- Compliance testing:
 - Not specified (developing & emerging countries)
 - Grab versus daily composite sampling (x0.85)
 - Number of samples (intervals):
 - 2hr
 - Daily
 - Weekly (every 6 days to capture weekend effects)
 - Monthly
 - Averaging over week, 3 months, year
 - No exceedance vs. %ile exceedance (50-80-90-95%)

45

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46

Conclusions

- Consensus on variables to consider
 - P_{tot} , N_{tot} , NH_4 , NO_x
- Diversity of:
 - Standards
 - Analytical methods
 - Compliance testing approaches
- Lack of specification of:
 - Exclusion of outliers
 - Composite sampling approach (flow / time-prop.)

47

Conclusions

- Standard should include:
 - Variables
 - Analytical method
 - Sampling approach (nr of samples, grab/prop.)
 - Exclusion policy
 - Compliance assessment method

48

Conclusions

- Compliance assessment should :
 - Differentiate between impacts:
 - Long-term (Eutrophication, Bioaccumulation)
 - Short-term (Oxygen, Hygiene, Aesthetics)
 - Long-term → averages, 50%ile over a year
 - Short-term → 80-95 %ile on daily values
- “No exceedance” policy is counter-productive because it punishes the one that monitors frequently
- Statistics to work with %ile approaches are available

49

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50